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Title: Implementing Patient Navigation Programs: Considerations and Lessons Learned from the *Alliance to Advance Patient-Centered Cancer Care*

Short title: Implementing Patient Navigation

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22 editing.

23 **Precis:** The *Alliance to Advance Patient-Centered Cancer Care* shares three insights for cancer
24 care centers looking to implement effective patient navigation programs. These include: 1)
25 Understanding the cancer center's catchment area, 2) Capitalizing on the existing infrastructure,
26 and 3) Mobilizing community support.

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Abstract:

Background: Six multidisciplinary cancer centers were selected and funded by the Merck Foundation (2017–2021) to collaborate in the Alliance to Advance Patient-Centered Cancer Care (“Alliance”), an initiative to improve patient access, minimize health disparities, and enhance the quality of patient-centered cancer care. These sites share their insights on implementation and expansion of their patient navigation efforts.

Methods: Patient navigation represents an evidence-based health care intervention designed to enhance patient-centered care and care coordination. Investigators at six NCI-designated cancer centers outline their approaches to reducing health care disparities and synthesize their efforts to ensure sustainability and successful transferability in the management of patients with cancer and their families in real world health care settings.

Results: Insights are outlined within the context of patient navigation program effectiveness and supported by examples from Alliance cancer center sites: (1) understand the patient populations, particularly underserved and high-risk patients, (2) capitalize on the existing infrastructure and institutional commitment to support and sustain patient navigation, and (3) build capacity by mobilizing community support outside of the cancer center.

Conclusions: This process-level paper reflects the importance of collaboration and the usefulness of partnering with other cancer centers to share interdisciplinary insights while undergoing intervention development, implementation, and expansion. These collective insights may be useful to staff at other cancer centers who look to implement, enhance, or evaluate the effectiveness of their patient navigation interventions.

Keywords: Cancer Control Continuum, Patient Navigation, Cancer Health Disparities, Implementation, Sustainability

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Introduction

1 Addressing cancer from a biopsychosocial perspective requires treating the biological
2 disease and addressing the psychosocial impact of cancer on patients and families.^{1,2} It also
3 requires recognition of the substantial economic burden experienced by patients and society^{3,4}
4 and the devastating consequences of health disparities.^{5,6} The American Cancer Society's (1989)
5 landmark publication, *Report to the Nation on Cancer in the Poor*,⁷ identified cancer health
6 disparities as an unmet need and contended that cancer cannot be reduced to a "one-size-fits-all"
7 experience. Cancer health disparities are impacted by race, ethnicity, socioeconomic status,
8 geographical location, primary language, culture, and health insurance status.⁸⁻¹⁰ Patients with
9 cancer who experience social, environmental, and/or economic disadvantages are considered
10 'underserved' because they often endure a greater cancer care burden compared to other
11 groups.^{5,11} For example, the delivery of cancer care for underserved patients is often fragmented,
12 including coordination challenges and treatment barriers..^{12,13} Accordingly, efforts to address
13 whole-person cancer care delivery, especially for underserved patients, must be prioritized.

14 High quality patient-centered cancer care requires coordination between primary and
15 specialty care, effective patient-provider communication, reduction in barriers to care, and
16 engagement of patients in their own treatment decisions. Patient navigation programs reflect the
17 capacities of the cancer center and the needs of their communities. This paper outlines three
18 shared insights and "lessons learned" from the *Alliance to Advance Patient-Centered Cancer*
19 *Care* ("Alliance"), a partnership of sites funded by the Merck Foundation focused on reducing
20 disparities in cancer care: (1) Know the patient populations represented within the catchment
21 area, with particular focus on the needs of underserved and high-risk patients, (2) utilize the
22 existing infrastructure and institutional commitment available to support and sustain the
23 program, and (3) build capacity to mobilize community support outside the cancer center.

24 Originally developed as a community-focused effort to improve patients' timeliness to
25 diagnostic resolution and cancer treatment initiation,¹⁴ patient navigation programs no longer
26 subscribe to a one-size-fits-all model.¹⁵ Some programs focus on a single segment of the cancer
27 care continuum (e.g., screening for early detection),¹⁶ whereas others address screening,
28 diagnosis, treatment initiation, survivorship, community outreach, and end-of-life-care.¹⁷
29 Programs may be conducted by nurse navigators, community-focused navigators (i.e., lay), or
30 some combination or hybrid models,^{18,19} and the educational and skill levels, methods of

1 training, and tasks assigned to patient navigators vary considerably (Table 1). Programs may also
2 have access to disparate levels of infrastructural support,²⁰ technology assistance,²¹ and
3 funding,²² lacking standardization in design and function.¹⁹

4 **Methods**

5 The Alliance is committed to improving cancer care access and reducing cancer health
6 disparities. In 2017, grants were awarded to the following six NCI-designated cancer centers:
7 Georgia Cancer Center for Excellence at Grady Health System (GCCE) (Atlanta, GA), The
8 Johns Hopkins University Sidney Kimmel Comprehensive Cancer Center-Center to Reduce
9 Cancer Disparities (SKCCC-CRCD) (Baltimore, MD), Massachusetts General Hospital Cancer
10 Center (MGH) (Boston, MA), Northwestern University Feinberg School of Medicine (NU)
11 (Evanston, IL), The Ohio State University Comprehensive Cancer Center (OSUCC) (Columbus,
12 OH), and The University of Arizona Cancer Center (UACC) (Tucson, AZ) (Figure 1). University
13 of Michigan's School of Nursing (Ann Arbor, MI) serves as the coordinating site (National
14 Program Office; NPO). This Alliance presents its first collaborative publication on the
15 implementation, expansion, and re-design of their patient navigation programs.

16 Throughout the project period, Alliance sites shared common aims of improving high
17 quality cancer care through patient navigation, while applying methods and approaches most
18 suited to each site's self-identified catchment area. All program sites implemented evidence-
19 based components of patient navigation, although the modality of care and intervention duration
20 differed based on community needs and considerations. Outcome metrics included both shared
21 assessments (e.g., patient-reported quality of life; patient utilization of emergency care) and site-
22 specific outcomes. This framework allowed connections and information-sharing across sites
23 while also respecting the unique aspects of each cancer care and local setting. The Alliance
24 infrastructure, including staff associated with the NPO, provided structure for regular
25 consultation between investigators, their community partners, and other stakeholders. The
26 comprehensive and multimodal process included semi-annual cross-site investigator meetings,
27 regular webinars on effective patient navigation program implementation, and reviews of each
28 site's patient navigation intervention sustainability as evaluated through bi-annual systematic
29 quantitative and qualitative data collection. Core elements of quantitative data collection
30 included participant numbers and characteristics (including an assessment of representativeness

1 of the target population), along with interim outcomes. Qualitative assessments focused on
2 perceptions of the program among interventionists, clinical staff, community partners, and other
3 involved stakeholders (e.g., patients, cancer care administrators, policy experts). These structured
4 efforts, as well as less formal site collaborations, provided opportunities to enhance the
5 “connective tissue” across sites while allowing local-level responsiveness to community and
6 catchment needs.

7 The process of program evaluation was guided by the implementation science
8 framework, RE-AIM.²³ Specifically, RE-AIM was utilized in gathering enrollment, retention,
9 and patient-reported outcomes data every six months over the past four years, allowing the sites
10 to consistently track specific metrics of ‘Reach’(proportion of underserved patients utilizing the
11 intervention), ‘Effectiveness’ (ability to demonstrate pre- and post-intervention changes in
12 patient-reported outcomes such as quality of life and satisfaction), ‘Adoption’ (referral patterns),
13 ‘Implementation’(consistent utilization of the intervention included time between referral and
14 first contact with patient navigator), and ‘Maintenance’ (process toward intervention
15 sustainability). The three insights were developed over a period of several years in consultation
16 with all site investigators and validated by site members during the process of manuscript
17 construction. Information was gathered by the manuscript’s primary authors (EV, HH) and
18 further consolidated by staff at the Alliance coordinating site. An iterative and collaborative
19 process further refined the overall themes. Specific examples were produced in collaboration
20 with site-specific personnel, including input from patient navigators and on-site administrators.
21 Although comprehensive assessments of effectiveness using the RE-AIM framework are
22 ongoing, interim analyses, including published work from the sites²⁴⁻²⁸ have demonstrated key
23 benefits that support the three insights outlined in this paper.

24 The interventions developed by the six Alliance NCI-designated cancer centers targeted
25 education and outreach, cancer screening, diagnosis and staging, cancer treatment, survivorship,
26 and end-of-life care (Table 2); sought improvements in the timeliness of treatment initiation for
27 patients with different types of cancer, reductions in barriers to seeking care, psychosocial
28 support, survivorship care, community outreach, and cancer prevention; and encompassed
29 differing populations of underserved patients, levels of infrastructural support, technological
30 assistance, and availability of resources within their communities. Sites enhanced their patient

1 navigation programs in various ways (e.g., lay navigator, technology, nurse navigators into other
2 disease teams, community partnerships and referral processes etc.), but all programs utilized
3 intervention expansion and have been enrolling and systematically tracking patients in their
4 patient navigation interventions at 6-month intervals from 2017 through 2021.

5 **Results**

6 **1. Program Highlights**

7 Improving cancer care coordination as a means of enhancing patient care outcomes
8 represents the primary, unifying aim of the *Alliance to Advance Patient-Centered Cancer Care*.
9 This section highlights the designs of our patient navigation programs, with examples to
10 illustrate shared insights (See Table 3).

11 University of Arizona Cancer Center (UACC) supports a program with nurse navigators
12 assigned to each disease-oriented team. The program was expanded to include a lay community-
13 focused navigator, housed at the cancer center, to improve care coordination and support
14 patients, particularly underserved patients at cancer diagnosis, treatment, and survivorship. The
15 UACC catchment area includes a five-county region of Southern Arizona; 29-83% of each
16 county's population identifies as Hispanic/Latino. Southern Arizona consists predominately of
17 low SES²⁹ rural and frontier areas with the exception of one urban center.³⁰ Accordingly, the
18 underserved patients served at UACC include Hispanic/Latino, low income, rural, and older
19 adult patients.^{31,32} The navigation program was enhanced with the inclusion of a bilingual,
20 bicultural navigator who became fully integrated into the clinical oncology setting, allowing for
21 utilization of community resources and enhanced coordination among clinical teams. The
22 navigator receives referrals from one of the UACC clinical teams, completes a 'barriers to cancer
23 care' assessment, and uses community resources and clinical advocacy to work with each patient
24 over a 3-month period to address each barrier. The navigator has successfully reached
25 underserved populations, documented significant decreases in patient-reported barriers to care
26 and increases in community awareness and resource support across UACC and its community
27 partners.²⁴⁻²⁶

28 The Ohio State University Comprehensive Cancer Center (OSUCCC) expanded their pre-
29 existing patient navigation program by introducing a technology-focused symptom and needs

1 monitoring program to connect patients with lay navigators who were already providing
2 language- and culturally-based services to patients through the Center for Cancer Health Equity.
3 The catchment area of OSUCCC is the entire state of Ohio, which contains large metropolitan
4 areas as well as an expansive rural population, including Appalachian counties with high poverty
5 rates. The OSUCCC is centrally located within the state; patients drive between 30 minutes and
6 three hours to the medical center. Within the context of OSUCCC and Ohio, underserved
7 patients include predominantly rural and lower socioeconomic status individuals.³³ Patients
8 participate in a voluntary, monthly survey via text messages or telephone calls from a study
9 coordinator. Concerns related to symptoms or treatment are forwarded to clinical health care
10 teams, and concerns related to non-clinical needs (e.g., transportation, difficulty paying for
11 utilities, or finding supportive services) are addressed by the lay navigator. This use of
12 technology provides an efficient way to address patients' needs outside of clinic and gives
13 patients "permission" to report symptoms or concerns they were hesitant to mention in clinic.^{27,34}
14 Needing neither the navigator nor the patient physically in clinic has been particularly useful
15 during the COVID-19 pandemic.

16 Johns Hopkins Sidney Kimmel Comprehensive Cancer Center-Center to Reduce Cancer
17 Disparities (SKCCC-CRCD) enhanced their pre-existing patient navigation program by
18 developing innovative technology within the electronic medical records system to proactively
19 identify recently diagnosed underserved patients and automate their care coordination across
20 specialty and primary care transitions. This frees providers and navigators to provide quality care
21 for the served population. The SKCCC treats patients from every county of Maryland, including
22 the urban region of Baltimore. Within the context of SKCCC-CRCD and the Baltimore area,
23 underserved patients include predominantly lower socioeconomic and African American/Black
24 individuals. The patient navigation team worked to establish a new branch of their Community
25 Advisory Groups aimed at informing patients and families of existing resources, conducting
26 program evaluation of the cancer survivorship clinic, and reviewing and integrating navigation
27 activities across the system. Prior Community Advisory Group activities were expanded to the
28 Eastern Shore of Maryland (Somerset, Wicomico, and Worcester counties) in collaboration
29 with TidalHealth Peninsula Regional Medical Center in 2021. Navigators refer patients to video
30 training resources designed to build communication skills, enhance discussions surrounding
31 treatment options/side effects, identify treatment challenges and obstacles, and support shared

1 decision-making. The EPIC EHR module designed to support lung cancer survivors' access to
2 services has been expanded to survivors of breast cancer with plans to include colon, and
3 prostate cancers.

4 The Georgia Cancer Center for Excellence at Grady Health System (GCCE) expanded
5 their pre-existing patient navigation program by expanding their nurse patient navigation to
6 include navigation support for additional disease sites including breast and lung cancer. The
7 GCCE serves a primarily Black/African American population (approximately 80%), and
8 approximately one-third of the patient population is uninsured. The navigation team bridged the
9 gap between cancer diagnosis and timely initiation of treatment by targeting patients with a new
10 cancer diagnosis, improving treatment start times, eliminating barriers to treatment initiation,
11 promoting adherence, and enhancing patient-provider communication and patient self-efficacy.
12 Outcomes were achieved by developing and implementing a protocol that quickly linked newly
13 diagnosed patients with nurse navigators, who provide timely communication and coordination
14 with patients to reduce time to start of treatment. The team also enhanced transportation
15 resources for patients at high risk of missing appointments and referred eligible patients to
16 needed resources such as a physical activity coach or a registered dietician. Efforts from the
17 GCCE's nurse navigation team have led to reduction in time from diagnosis to treatment
18 initiation for patients in GCCE's breast, GYN and lung cancer clinics.^{35,36} Within the context of
19 GCCE and the Atlanta area, underserved patients include uninsured and underinsured, lower
20 socioeconomic status, and African American/Black individuals.

21 Massachusetts General Hospital Cancer Center (MGH) enhanced their pre-existing
22 patient navigation program by expanding its lay navigation program to include more direct
23 connections and coordination between oncology and primary care. The MGH Cancer Center
24 includes a number of community locations, serving a large portion of New England. The
25 navigation team developed a comprehensive and searchable electronic registry of patients seen in
26 primary care at MGH Community Health Centers, clinics that serve many low-income residents,
27 immigrants with limited English proficiency, and refugees. Systematic identification allowed
28 them to support their underserved patients as they transitioned from primary to oncology care.
29 Within the context of MGH and the Boston area, underserved patients include patients with
30 cancer and serious mental illness, lower socioeconomic status individuals, and individuals for

1 whom English is not their primary language.³⁷ Building on strong community health care
2 partnerships, MGH recruited physician champions from each community health center, allowing
3 the navigation team to identify underserved patients early, improve patient access to timely
4 cancer care, and increase adherence to cancer treatment.²⁸ MGH also hired bi-cultural and
5 multilingual lay navigators to ensure culturally sensitive cancer navigation support. The
6 navigation program utilizes technology and community partnerships to support improved
7 diagnostic resolution, cancer treatment initiation and adherence for underserved community
8 patients.

9 Northwestern University Feinberg School of Medicine (NU) enhanced their pre-existing
10 patient navigation services by partnering with Federally Qualified Health Centers (FQHCs) and
11 utilizing core tenants of patient navigation to promote patient-provider communication and
12 patient referrals and to connect patients with a recent cancer diagnosis with survivorship services
13 and specialist partners. Within the context of NU and the Chicago area, underserved patients
14 include Latino, African American, LGBTQ, homeless, and immigrant and refugee populations,
15 that are receiving primary care services from federally qualified health centers (FQHCs) in the
16 greater Chicago area. Patient navigation teams were comprised of Care Coordinators who were
17 already established members of the care team, and had experience assisting patients with
18 scheduling appointments, obtaining cancer screenings, navigating insurance barriers, and
19 accessing other resources. The program leveraged its relationships with health centers to expand
20 on Care Coordinators' existing duties and establish relationships with patients and clinical teams
21 to address unmet needs of symptom management during cancer treatment. Utilizing established
22 care team members is critical to creating the foundation for sustainability within community-
23 based health centers.

24 **II. Insights for Effective Patient Navigation Programs**

- 25 1. *Become informed about the patient populations represented within the cancer center's*
26 *catchment area and understand the unique needs of underserved and high-risk patients.*

27 A foundational aspect of successful patient navigation is the intention to support
28 medically underserved patients and mitigate cancer health disparities.³⁸ NCI-designated cancer
29 centers must understand the patient populations represented within their catchment areas in terms
30 of demographics (race, ethnicity, primary language, etc.), cancer incidence and mortality rates,

1 economic burdens (socio-economic status, health insurance status, etc.), and health inequities
2 (unequal allocation of resources, disability status, immigration status, etc.).^{39,40} Recommended
3 actions include identifying specific needs within the community and shaping the patient
4 navigation program to address these patient populations. Articulating how navigation programs
5 reduce inequities in access to quality care will be critical when requesting sustained resources to
6 keep the programs strong.

7 Stakeholder feedback represents a critical technique for understanding the needs of a
8 cancer center's underserved and high-risk patient population. Considered part of best practices,⁴¹
9 stakeholder engagement strengthens intervention development, impact, and sustainability.⁴²
10 Stakeholders may include medical professionals, patient financial advisors, community health
11 centers, and patients themselves.⁴³ Through structured feedback sessions, patient navigation
12 programs can be evaluated by those most connected to the pressing unmet needs of individuals
13 within that setting. Use of stakeholder and community engagement can positively impact patient
14 and staff uptake of the intervention and increase long-term sustainability of the program.⁴⁴ In the
15 RE-AIM framework, "Reach" is defined as the proportion of individuals participating in an
16 intervention that actually represent the population the intervention was designed to target.⁴⁵
17 Documentation of a strong "Reach" increases the likelihood that an implemented patient
18 navigation program is actually serving those patients most in need of support.

19 **Example: University of Arizona Cancer Center**

20 Researchers at University of Arizona implemented an action research approach⁴⁶ with
21 three components. First, community health professionals and underserved cancer survivors
22 participated in a process of stakeholder engagement to understand the unmet needs of patients in
23 Southern Arizona. Specifically, a formal needs assessment was conducted prior to initiation of
24 the community-focused patient navigation program.⁴⁷ Barriers to cancer care were identified,
25 including gaps in communication between oncology and primary care providers, lack of clarity
26 in recommendations for survivorship care, and gaps in responsiveness to community-based
27 patient referrals. Second, researchers investigated the cultural and linguistic needs within the
28 cancer center's catchment area, in which 25% of the Hispanic population reports monolingual
29 preference for Spanish.⁴⁸ Third, researchers met with administrators of the University of Arizona
30 Cancer Center to discuss community-focused patient navigation. This led to an improved

1 electronic communication system between University of Arizona Cancer Center and the regional
2 federally qualified health center, El Rio Health. The community-focused patient navigation
3 program was then developed as (a) bilingual and bicultural, (b) predicated on academic-
4 community partnerships, and (c) supported by enhanced communication for cancer care patients.
5 Efforts associated with these catchment area factors have enhanced the representativeness of the
6 underserved patient population being served by UACC's community-focused patient navigation
7 program.²⁴

8 **Example: Ohio State University Comprehensive Cancer Center**

9 The patient navigation program is imbedded within the Center for Cancer Health Equity
10 (CCHE), with the mandate to reduce barriers to cancer preventive measures, diagnosis, treatment
11 and healthy survivorship. Recognizing their large catchment area - especially rural areas - it
12 became imperative to know their communities' demographic characteristics, languages spoken,
13 culture, and percent underserved. Specifically, OSUCCC researchers identified the unmet needs
14 of rural patients and expanded their navigation program to include use of technology (e.g.,
15 smartphones to communicate with patients in "real time" in English and other languages) to
16 improve access and communication to rural communities. For example, mammography
17 screening efforts utilize mobile support to save patients from traveling long distances.
18 Specifically, when a woman requests screening, the patient navigator can work with a local
19 community health worker to determine how to pay for the mammogram; where the mammogram
20 will be performed (facility close to woman's home or a mobile van event hosted by CCHE and
21 OSUCCC); when the mammogram will be done; and how she will get to the appointment. These
22 efforts required understanding the landscape of the catchment area, community and utilization of
23 technology, community health workers, transportation services, and technology-driven
24 communication to improve care access for rural patients.

25 ***2. Capitalize on existing infrastructure to support and sustain a patient navigation program.***

26 A common tenet across effective intervention development, implementation and
27 sustainability is the concept of 'not reinventing the wheel'. This requires in-depth understanding
28 of the health care setting where an intervention is intended to occur prior to development and
29 implementation.⁴⁹ Awareness of opportunities can support acceptability of an intervention
30 because resources can then be utilized more appropriately.⁴⁹ Within the context of RE-AIM,

1 effective intervention implementation is influenced by the degree to which the intervention is
2 effectively “Adopted” into the target setting. Understanding of the target settings’ resources
3 (personnel, technology, training capacity, etc.,) supports effective intervention implementation
4 by capitalizing on key features of the target setting that are already working well.⁵⁰ Likewise,
5 understanding structural characteristics, available resources, social and electronic networks,
6 culture and climate for change, compatibility, priorities, incentives and setting readiness for
7 implementation are key factors associated with effective intervention implementation.⁵¹
8 Awareness of “slack resources” within a health care setting may also allow for greater
9 acceptability as financial support allows staff to engage in new interventions.⁵²

10 Researchers identified the following existing infrastructure and available resources that
11 could support their patient navigation intervention effectiveness: physical space (e.g., spot for
12 navigator to sit at cancer center), electronic medical communication and database systems (e.g.,
13 use of advanced reports within Epic), existing staff (e.g., clinical research managers), recruitment
14 pathways (e.g., booths at the cancer center or study announcements through care team flyers),
15 and job titles (e.g., identifying if the job title, ‘lay navigator’ exists within the health care
16 system).⁵³ Capitalizing on existing infrastructure can increase the feasibility of intervention
17 implementation and support the acceptability of the patient navigation program.

18 ***Example: The Sidney Kimmel Comprehensive Cancer Center at John’s Hopkins Center to***
19 ***Reduce Cancer Disparities (CRCD)***

20 Building on decades-long engagement with their Community Advisory Groups (first
21 founded in 2009) and advisors within the Johns Hopkins Clinical Research Network, researchers
22 developed a set of strategies and tools to address disparities in access to care. They incorporated
23 a database expert who was previously tasked with screening patients with a new cancer diagnosis
24 referred from zip codes representing underserved communities. They then used the Electronic
25 Health Record to integrate previously identified underserved patients and design care
26 coordination plans for those ‘high-risk’ patients. High-risk patients were defined within “high-
27 risk zip codes” developed by mapping the East Baltimore community that lies adjacent to and
28 around the SKCCC. Researchers worked with SKCCC’s Tumor Registry to identify all cancer
29 cases, collaborated with Baltimore City Health Department to examine “State of Maryland”
30 mortality data for these 9 zip codes, and worked with the EPIC™ staff to build an electronic

1 system that identified callers from these key zip codes who were seeking a "cancer appointment"
2 at the SKCCC. Ultimately, this researcher-designed tool merged an extensive data mapping
3 system with a clinical guideline translation, promoting use of local community resources and
4 tailoring a follow-up process to preventative measures to improve patient outcomes. This "new
5 patient call center database" led to quicker initiation of cancer treatment and more effective
6 transition to survivorship care. Patients received a MyChart "Transition to Primary Care"
7 checklist following active cancer therapy. Another set of web-based communication
8 empowerment training tools, Time to Talk, supported navigators and provided resources for
9 patients and families by decreasing time to first appointments, supporting appointment
10 adherence, MyChart registration and utilization among minority patients, and increasing
11 satisfaction with cancer care. Tools and navigation also flow to a new model: Primary Care for
12 Cancer Survivors, where patients who receive survivorship care report increased confidence in
13 the cancer-informed, holistic care received since the program was established in August 2015.
14 The Hopkins team also worked with Epic™ to produce daily reports of telephone calls (from
15 high-risk zip codes) to the Oncology Call Center requesting a "first appointment" for a new
16 cancer diagnosis with the goal of more efficiently connecting patient navigators with
17 underserved patients and providing earlier supportive interventions. This approach capitalizes on
18 existing infrastructure as it relates to cancer care coordination efforts, especially for underserved
19 patients.

20 **Example: Georgia Cancer Center for Excellence at Grady Health System (GCCE)**

21 GCCE recognized that their lay patient navigation program was producing improvements
22 in outcomes including reduced no-show rates and treatment compliance, so they expanded the
23 program to include nurse navigation. With support from administration, they transitioned an
24 existing nurse into a nurse navigator role for the GI/GU tumor sites; they observed that the nurse
25 navigator gained a high level of acceptability within and across cancer teams. They then
26 expanded the nurse navigation program into other disease sites including breast, GYN and lung.
27 By identifying nurses with clinical expertise, having the initial navigator train and mentor them,
28 and transitioning them into nurse navigators, GCCE researchers gained a high level of
29 acceptability for expansion among their clinical and administrative teams. The nurse navigation
30 intervention was also able to leverage additional existing technology infrastructure to improve

1 navigation effectiveness. For example, nurse navigators worked with the IT department to
2 customize an internal dashboard that tracked nurse navigation metrics. This partnership allowed
3 nurse navigators to more accurately and consistently track and address patients' barriers to care.
4 For example, the cancer center's annual Community Health Needs Assessment had identified
5 transportation as a consistent barrier to timely treatment. Using the IT tracking system,
6 researchers instituted an electronic National Comprehensive Cancer Network (NCCN) distress
7 screening with automatic referral triggers for high scoring patients, making it easier for
8 navigators to address barriers. Nurse navigators found that patients who were not on a public
9 transit line or in Grady's non-emergency transport service area were the ones who experienced
10 more clinic no-shows. This transportation barrier was amplified and prioritized among nurse
11 navigators, and identification of this barrier was a result of existing infrastructure expansion.

12 ***3. Recognize the capacity for mobilizing community support outside the cancer center.***

13 Designing an effective patient navigation program requires clarification of the sufficiency
14 of external community resources and organizational support outside the care setting.⁴³ The
15 process of barrier reduction relies heavily on consistent community resource support. For
16 example, a common barrier experienced by underserved patients involves the financial toxicity
17 of cancer treatment.⁵⁴ In a recent study, patient navigators estimated that 75% of their patients
18 were experiencing financial toxicity,⁵⁵ and 50% of those navigators also reported that
19 insufficient community resources led to their inability to help these patients.⁵⁵ Thus, the degree
20 of community support often has strong implications for the sustainability of certain programs and
21 initiatives.

22 Community health clinics are community resources that serve as primary care settings for
23 many underrepresented patients. When patients present with concerning symptoms consistent
24 with a diagnosis of cancer, connections between community health clinics and patient navigators
25 within a cancer center strengthen the likelihood that the patient will be referred for top-quality
26 cancer care. Community support serves as a beneficial resource for patient navigators, enhances
27 the referral process, helps build mutual trust, and enhances the reputations of both organizations.
28 Within the RE-AIM framework, "Maintenance" of an effective intervention relies heavily on
29 organizational partnerships to sustain an intervention, especially after grant funding has ended.⁵⁶
30 With an eye toward sustainability and intervention maintenance, strong community support and

1 acceptability are critical for the long-term sustainability of a patient navigation programs,
2 especially those that rely on community resources and outside healthcare facilities such as
3 community primary care clinics.

4 **Example: Massachusetts General Hospital Cancer Center (MGH)**

5 Researchers at MGH recognized the importance of mobilizing community support
6 outside the cancer center by analyzing data on cancer care outcomes. They identified significant
7 disparities between patients receiving care at MGH community health centers (CHC) as
8 compared with other MGH primary care practices. MGH CHCs serve underserved patients in
9 Northeastern Massachusetts where cancer mortality is significantly higher than U.S. average.
10 These patients are often poor, ethnic and racial minorities, immigrants or refugees who do not
11 speak English and/or are not educated. The MGH patient navigation program hired diverse bi-
12 cultural navigators who spoke several languages and partnered with community health centers to
13 accelerate underserved patients' access to care. In collaboration with their IT department, they
14 developed an algorithm to create a 'TopCare' patient registry that identified patients with a new
15 cancer diagnoses at community health centers (CHC). An MGH oncologist, CHC primary care
16 physician, and navigator work together to review the TopCare CHC list on a daily basis.
17 Navigators identify and contact underserved patients and expediently enroll them in the MGH
18 navigation program. One example of this community partnership has been through the North
19 Suffolk Mental Health Association, where MGH enhanced navigation and coordinated cancer
20 care for patients living with serious mental illness. Mobilizing community support has ensured
21 that underserved, newly diagnosed patients receive improved timeliness in their cancer
22 treatments.

23 **Example: Northwestern University Feinberg School of Medicine (NU)**

24 Northwestern partners with two multi-site non-profit FQHCs to serve disadvantaged and
25 vulnerable patients in Chicago. This community-based approach leverages existing care
26 coordination staff, instead of requiring additional hiring (e.g., patient navigators); a critical step
27 in ensuring sustainability beyond grant funding. Team members were already familiar with their
28 patient populations, integrated into the clinical care team, familiar with community resources,
29 had physical space within health centers, and had access to electronic medical records thereby
30 not disrupting clinical workflows, adding significant costs, or requiring substantial training. NU

1 and FQHC staff review cancer care coordination materials, co-develop workflows for patient
2 identification and outreach, and conduct staff training. They hold bi-weekly meetings to assess
3 progress, patient needs, barriers to outreach, and potential solutions. This ongoing, iterative and
4 active engagement involves key stakeholders and meets the needs of all patients. NU's project
5 team also includes AllianceChicago, whose health information technology capacity and data
6 infrastructure creates reports that allow FQHCs to identify patients for outreach. NU uses
7 personalized patient care plans based on the 4R model of care- The Right Information and Right
8 Care for the Right Patient at the Right Time. This model provides patients with a clear plan for
9 treatment, regardless of facility or stage of treatment. Plans can be modified to suit each patient's
10 needs. A Sequence of Care form outlines the patient's cancer treatment plan, optimizes
11 coordination and quality of care between Northwestern and community partners, and enhances
12 communication among care team, patients, and family members.

13 **Discussion**

14 This paper represents a collaborative effort to address regional disparities in cancer care.
15 For the past four years, six *Alliance to Advance Patient-Centered Cancer Care* partners have
16 implemented or expanded their patient navigation programs. They have also witnessed the
17 successes and challenges faced by partner sites during implementation. *Alliance* sites focused on
18 various components and stages of cancer care and employed navigators with varying levels of
19 education, experience, and skills. Aside from a shared goal of improving health care quality for
20 all and addressing regional disparities, each program focus was quite different. Yet, through
21 extensive literature review and joint reflections at annual meetings and collaborations,
22 investigators have agreed on three critical insights for effective patient navigation programs: (1)
23 understanding patient populations and needs of underserved and high-risk patients, (2) utilizing
24 existing infrastructure, and (3) mobilizing community support. These insights are outlined within
25 the context of patient navigation program effectiveness, and recommendations are accompanied
26 with concrete examples.

27 The novelty of this paper is that six NCI-designated cancer sites worked together to
28 review the extensive patient navigation literature and identified that, while some prior attempts at
29 cross-site evaluation have been made,⁵⁷ the majority of literature is based on single-site data.
30 Further, the literature has primarily focused on establishing the efficacy (i.e., targeted outcomes)

1 of patient navigation^{22,58} as opposed to conducting higher process integration on the effective
2 strategies associated with implementing or expanding patient navigation programs. This paper
3 synthesizes and distills effective patient navigation implementation into three key insights with
4 the hope that future studies will benefit from greater up-front consideration of the catchment
5 area, the infrastructure, and the community support. The sites' collective experiences speak to
6 the versatility of navigation programs to be individualized to institutions' objectives while still
7 managing to achieve common goals. Other researchers have created a comprehensive set of
8 needs assessments, resources, program evaluation metrics, and training standards for assessing
9 patient navigation program effectiveness.⁴³ These tools, together with our recommendations
10 distilled from our six Alliance sites will be useful for any cancer center looking to implement an
11 effective patient navigation program.

12 **Conclusion**

13 This process-level paper reflects the benefits of collaboration and partnering, and serves
14 as a model for patient navigation intervention development, implementation, and expansion.
15 Presented insights may be useful as cancer settings seek to implement, enhance, or evaluate the
16 effectiveness of patient navigation interventions.

17

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Table 1. Patient Navigation Efforts throughout the Cancer Care Continuum	
Cancer Care Continuum	Patient Navigation and Tasks

<p>Outreach</p>	<p>Navigators use knowledge of the communities in their catchment area to increase awareness of cancer prevention and early detection. Tasks may include:</p> <ul style="list-style-type: none"> • Attend meetings with community health partners • Prepare educational materials for distribution
<p>Screening</p>	<p>Navigators work to increase uptake of cancer screening. Tasks may include:</p> <ul style="list-style-type: none"> • Focus on targeted populations and risk areas within the communities • Go to the populations. Use innovative methods to reach people.
<p>Diagnosis</p>	<p>Navigators follow-up on suspicious screening results and improve timeliness to diagnostic resolution. Tasks may include:</p> <ul style="list-style-type: none"> • Utilize a variety of patient contact methods • Use medical training to facilitate explanations with patients and providers
<p>Treatment</p>	<p>Navigators assist patients as they initiate and adhere to treatment. Tasks may include:</p> <ul style="list-style-type: none"> • Reduce barriers to attending cancer treatment appointments • Provide resources to assist with barriers associated with treatment
<p>Survivorship</p>	<p>Navigators help individuals adjust to post-treatment cancer survivorship. Tasks may include:</p> <ul style="list-style-type: none"> • Connect patients with survivorship community resources • Facilitate re-connection with primary care provider

Palliative	<p>Navigators assist individuals who are transitioning to palliative/hospice care.</p> <p>Tasks may include:</p> <ul style="list-style-type: none"> • Provide family with community resources • Ensure end of life tasks (e.g., living will) have been set up
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Table 2. Patient Navigator Programs at each of the centers						
<i>Alliance to Advance Patient-Centered Cancer Care</i>	Outreach	Screening	Diagnosis	Treatment	Survivorship	Palliative
GCCE at Grady Health System <ul style="list-style-type: none"> • Nurse & Lay navigators 			X	X		
Johns Hopkins <ul style="list-style-type: none"> • Nurse & Lay navigators 	X	X	X	X	X	
University of Arizona Cancer Center <ul style="list-style-type: none"> • Lay navigators 	X		X	X	X	
Mass General Hospital <ul style="list-style-type: none"> • Lay navigators 			X	X		
Ohio State University Comprehensive Cancer Center <ul style="list-style-type: none"> • Lay navigators 				X	X	

Northwestern University		X		X	X	
• Care Coordinators						

1

Table 3. Three Insights for Patient Navigation Intervention Implementation

Insight	Relevance	Action Steps
(1) Know patient populations represented within the catchment area	Identifying medically underserved patients allows for more targeted patient navigation efforts and increases likelihood of reducing cancer health disparities	<ul style="list-style-type: none"> • Utilize stakeholder engagement • Review literature and State-level documentation to identify medically underserved patient populations
(2) Utilize existing infrastructure and institutional commitment	Understanding the existing infrastructure and health care setting characteristics before intervention implementation may lead to greater acceptability and utilization of patient navigation intervention	<ul style="list-style-type: none"> • Identify existing physical resources (office space, staff advocates, electronic medical record systems, etc.,) • Utilize stakeholder engagement
(3) Build capacity to mobilize community support	Fostering strong community support within and outside of a cancer center will support long-term program sustainability	<ul style="list-style-type: none"> • Identify funding opportunities to sustain patient navigation program • Identify structural barriers to program sustainability and build partnerships

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5 **Figure Legend**

1 **Figure 1. Map of *Alliance to Advance Patient-Centered Cancer Care Sites*.**

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ALLIANCE TO ADVANCE
PATIENT-CENTERED CANCER CARE

Tucson, AZ

Chicago, IL

Ann Arbor, MI

Boston, MA

Baltimore, MD

Columbus, OH

Atlanta, GA

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