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6	Prioritizing ecological restoration among sites in multi-stressor landscapes
7 8	Running head: Restoration in multi-stressor landscapes
9 10	Thomas M. Neeson ^{1,a} , Sigrid D.P. Smith ² , J. David Allan ² , Peter B. McIntyre ³
11	¹ Dept. of Geography and Environmental Sustainability, University of Oklahoma, 100 East Boyd
12	St., Norman, OK 73019 USA
13	² School of Natural Resources and Environment, University of Michigan, 440 Church St., Ann
14	Arbor, MI 48109 USA
15 16	³ Center for Limnology, University of Wisconsin, 680 North Park St., Madison, WI 53706 USA
17 18	^a Corresponding author. Phone: 1-405-325-3912, Fax: 1-405-325-6090, Email: <u>neeson@ou.edu</u>
19	Author emails: SDPS, sdpsmith@umich.edu; JDA: dallan@umich.edu; PBM:
20	pmcintyre@wisc.edu
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22	Abstract
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24	Most ecosystems are impacted by multiple local and long-distance stressors, many of which
25	interact in complex ways. We present a framework for prioritizing ecological restoration efforts
26	among sites in multi-stressor landscapes. Using a simple model, we show that both the economic
27	and sociopolitical costs of restoration will typically be lower at sites with a relatively small
28	number of severe problems than at sites with numerous lesser problems. Based on these results, This is the author manuscript accepted for publication and has undergone full peer review but has not been through the copyediting, typesetting, pagination and proofreading process, which may lead to differences between this version and the <u>Version of Record</u> . Please cite this article as <u>doi:</u> 10.1002/EAP.1346

29 we propose using cumulative stress and evenness of stressor impact as complementary indices that together reflect key challenges of restoring a site to improved condition. To illustrate this 30 approach, we analyze stressor evenness across the world's rivers and the Laurentian Great Lakes. 31 32 This exploration reveals that evenness and cumulative stress are decoupled, enabling selection of sites where remediating a modest number of high-intensity stressors could substantially reduce 33 cumulative stress. Just as species richness and species evenness are fundamental axes of 34 biological diversity, we argue that cumulative stress and stressor evenness constitute 35 fundamental axes for identifying restoration opportunities in multi-stressor landscapes. Our 36 results highlight opportunities to boost restoration efficiency through strategic use of multi-37 stressor datasets to identify sites which maximize ecological response per stressor remediated. 38 This prioritization framework can also be expanded to account for the feasibility of remediation 39 40 and the expected societal benefits of restoration projects.

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42 Keywords: prioritization, restoration, cumulative impact, stressor interactions, synergy, fresh

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45 Introduction

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Restoration of degraded ecosystems is an increasingly important component of conservation 47 efforts, complementing the preservation of wild places (Dobson et al. 1997). Global spending on 48 restoration is growing rapidly, and includes over \$1 billion per year spent on river restoration 49 projects in the United States alone (Bernhardt et al. 2007). As these investments grow, it is 50 important to ensure that resources are targeted effectively. There have been repeated calls for a 51 better understanding of the costs and benefits of restoration (Kondolf 1995, Bash and Ryan 2002, 52 Palmer et al. 2005, Bernhardt and Palmer 2007) as well as the sociopolitical challenges of 53 implementing restoration plans (Light and Higgs 1996, Hobbs et al. 2004, Hobbs 2007), yet 54 methods for prioritizing restoration investments have not yet addressed multi-stressor landscapes 55 (Beechie et al. 2008; McBride et al. 2010, Holl and Aide 2011, Wilson et al. 2011). 56 Many of the key challenges in prioritizing restoration projects stem from the fact that 57 58 most ecosystems are impacted by multiple local and global stressors, which often interact in complex and little-understood ways (Crain et al. 2008, Darling and Côté 2008). The implications 59

of this are three-fold. First, single-stressor restoration efforts may have little real benefit if they 60 61 fail to account for the remaining problematic stressors at a site (Evans et al. 2011, Allan et al. 62 2013). Second, when stressors interact, the ecosystem response to the remediation of a particular stressor will depend on how that stressor interacts with co-occurring stressors (Crain et al. 2008, 63 Darling and Côté 2008, Brown et al. 2013). Third, the economic and sociopolitical costs of 64 65 remediating any one stressor may vary among sites depending on the presence of other cooccurring stressors, even when these stressors themselves have no mechanistic interactions 66 (Evans et al. 2011, Wilson et al. 2011). As a result, certain combinations of stressors may lead to 67 opportunities for economic efficiency (e.g., logistical savings via shared equipment and 68 personnel costs), thereby lowering the cost of restoration. In other cases, combinations of 69 stressors may lead to conflicts among stakeholders who differ in their assessment of the costs 70 and benefits of restoration projects. 71

Spatial analyses of cumulative stress or impact (CS) are increasingly embraced as a 72 73 means of summarizing a host of ecosystem impairments (Danz et al. 2007, Halpern et al. 2008, 74 Vörösmarty et al. 2010, Allan et al. 2013, Halpern and Fujita 2013). Integrating multiple 75 stressors into a single index provides a straightforward summary of ecosystem stress, which enables practitioners to focus their efforts toward a particular level of CS if desired. For 76 77 instance, some organizations focus on protecting areas that are in a relatively pristine state, while 78 others actively seek to restore areas that are already heavily degraded (Vörösmarty et al. 2010, 79 Game et al. 2008, Ban et al. 2010). While cumulative stress ratings can streamline initial prioritization, large-scale analyses still identify far more potential intervention locations with 80 81 equivalent CS than it would be feasible to restore. Furthermore, decision-makers may mistakenly interpret CS ratings as a prioritization (Tulloch et al. 2015); in reality, indices of CS do not give 82 83 any indication of how the practical challenges of restoration efforts vary among the many sites with equivalent stress ratings (Brown et al. 2013), nor do they give a full indication of the 84 85 ecological benefits of remediating a site. Thus, it would be desirable to derive further insight into restoration opportunities from multi-stressor datasets than is provided by CS alone. 86

In multi-stressor landscapes, both economic and sociopolitical costs are key practical
constraints on restoration success (O'Connor et al. 2003, McBride et al. 2007, Joseph et al. 2009,
Faleiro and Loyola 2013) and both types of costs may depend in complex ways on the suite of
stressors at a site. For example, dam removals are an increasingly common strategy for restoring

aquatic connectivity, but the cost of a dam removal often depends on whether there are co-91 occurring stressors, like invasive species and contaminated impounded sediments, which would 92 be exacerbated by removing that dam (Stanley and Doyle 2003). In that context, the cost of 93 removing contaminated sediments and controlling invasive species must be considered as part of 94 the dam removal cost. At the same time, conflicts among stakeholders may be driven by stressor 95 96 interactions in a way that is not reflected in the economic costs of a dam removal (Jórgensen and Renöfält 2013). In the North American Great Lakes, for example, dam removals are often 97 contentious because they have the potential to facilitate the spread of invasive species and may 98 allow migratory fishes to serve as vectors for pathogens and contaminants (McLaughlin et al. 99 2013). Conflicts over the ecological costs and benefits of dam removal are often severe, but do 100 not have an obvious resolution because they are rooted in the contrasting mandates and value 101 102 systems of different stakeholders (Kueffer and Kaiser-Bunbury 2013). In the case of dams, then, consideration of only the economic cost, or only the sociopolitical cost of removal, would likely 103 104 result in a poor estimate of the true practical challenges of a project.

Here we develop and analyze a framework for understanding how the economic and 105 106 sociopolitical costs of ecological restoration might vary among sites with equivalent cumulative stress in multi-stressor ecosystems. Though we focus on understanding restoration costs, our 107 108 approach could readily be adapted to also consider various societal and ecological benefits of restoration. For example, ecosystem remediation can be carried out to enhance ecosystem 109 110 services (Palmer and Filoso 2009), to protect biodiversity across a suite of species (Auerbach et al. 2014) or particular beneficiary species, or to address organizational mandates to remediate a 111 112 particular stressor or class of stressors. Our framework is equally applicable across the full cumulative stress spectrum, allowing the prioritization of restoration among sites at any level of 113 114 overall impairment. Based on our analysis of idealized models, we propose a heuristic metric of the practical challenges of restoring a site to improved condition. To explore potential 115 applications of this approach, we apply this metric to cumulative stress data for the world's rivers 116 and the Great Lakes to identify locations where restoration may be most feasible. 117

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119 Models and Analysis

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We first define key terms, and then introduce three general classes of functions that describe the relationships between stressor intensity and the costs of restoration. We then analyze these functions in a series of increasingly complex scenarios: a two-stressor landscape with no interactions among stressors, a two-stressor landscape with interactions, and then a multi-stressor landscape with diverse stressor interactions and divergent cost functions. Though simple, our initial two-stressor scenarios provide the foundation of the final, multi-stressor scenario.

Definitions. Consider a group of *I* sites or regions that are candidates for restoration. Each site *i* 128 has a vector of N stressors X_i . Each element $X_{i,n}$ describes the intensity or severity of stressor n at 129 site *i*. We assume that intensities for all stressors have been converted to a standard scale (e.g., a 130 continuous value ranging from zero to one; Allan et al. 2013). This normalization process puts 131 otherwise incommensurable stressors (e.g., invasive species and heavy metal contamination of 132 sediments) into comparable units based on expected ecological importance, and provides a 133 134 standardized scale for measuring improvements in ecosystem condition resulting from remediation (Halpern and Fujita 2013). 135

136 The economic cost of remediating a stressor to improved condition is given by a *cost* 137 *function*, which describes the cost of reducing the intensity of stressor *n* at site *i* to some target 138 level of lower intensity, $T_{i,n}$:

$$\phi_{i,n}(X_{i,n}-T_{i,n})$$

In this formulation, the cost of restoring stressor n at i is calculated independently for each stressor. This is appropriate for sites with only a single stressor, but for sites with multiple stressors we must account for the possibility that the presence of other stressors will increase or decrease the cost of remediating i. To do this, we define a new cost function describing the cost of remediating stressor n at i given the other stressors that must also be remediated at that site:

$$\phi_{i,n}(X_{i,n}-T_{i,n}, X_{i,-n})$$

Here $x_{i,-n}$ denotes the vector describing the intensities of stressors other than *n*. In this formulation, the cost of remediating a stressor may be more or less expensive, relative to sites where it occurs alone, depending on what other remediation is occurring at the site. We define *synergy* as the potential savings in economic cost, at site *i*, for stressor *n* when all other stressorsare also restored.

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$$S_{i,n} = \phi_{i,n} (X_{i,n} - T_{i,n}) - \phi_{i,n} (X_{i,n} - T_{i,n}, X_{i,-n})$$

Synergy is a fundamental concept in our model; it describes how the cost of remediating 149 a stressor will depend on the set of other stressors at a site. Synergies can be positive or negative. 150 The set of stressors -n creates an opportunity for positive synergy when the cost of restoring 151 stressor *n* is lowered relative to sites where it occurs alone. This might occur, for example, when 152 a set of stressors can all be remediated using the same personnel and equipment, so that these 153 costs can be shared among stressors; or when the remediation of stressors -n would diminish the 154 intensity of stressor n (i.e., a synergistic stressor interaction) and thus the cost of remediating it. 155 Conversely, the set of stressors -n can lead to negative synergy when the cost of remediating 156 stressor *n* is higher than at sites where it occurs alone. This will primarily occur via antagonistic 157 stressor interactions, where the remediation of stressors -n increases the intensity of stressor n. 158 Dams and invasive species are a case in point; the cost of removing a dam is typically higher at 159 160 sites with the potential to harbor invasive species (because of subsequent control costs) than at sites where dams occur without invasive species. 161

Because the term $\phi_n(X_{i,n} - T_{i,n}, X_{i,-n})$ accounts for any interactions among stressors, the total cost of restoring site *i* is the summation of these terms over all *N* stressors, $Cost_i = \sum_{n=1}^{N} \phi_{i,n}(X_{i,n} - T_{i,n}, X_{i,-n})$. The total potential savings due to synergies at site *i* is the summation of $S_{i,n}$ across all *N* stressors, $S_i = \sum_{n=1}^{N} S_{i,n}$

This framework can also be applied to understanding the sociopolitical costs of 166 restoration. In this case, we focus upon the human dimensions of launching, coordinating, and 167 completing restoration projects. Accordingly, we define sociopolitical cost in the broadest 168 169 possible sense to encompass all social and political aspects of restoration. As with economic 170 synergies, sociopolitical synergies are a fundamental concept in our model because they describe how the sociopolitical cost of remediating a stressor will depend on the other stressors at a site. 171 The set of stressors -n creates an opportunity for positive synergy when the sociopolitical cost of 172 restoring stressor *n* is lowered relative to sites where that stressor occurs alone. This can occur, 173 for example, among stressors that can be remediated using similar expertise, regulatory 174

permissions, or existing collaborations among agencies. Where these stressors co-occur,
sociopolitical costs can be shared among stressors. Conversely, the set of stressors -*n* leads to
negative synergy when the sociopolitical cost of restoring *n* is higher at sites with -*n* than at sites

where n occurs alone. This can occur when the remediation of one stressor exacerbates another,

and stakeholders differ in their valuation of these two stressors. Dams and invasive species are a

180 case in point: dam removal can allow invasive species to spread further in a watershed, and dam

removals are often contentious because stakeholders differ in their valuation of ecological
benefits vs. ecological costs (e.g. facilitating species invasions). Consequently, the sociopolitical
cost of dam removal is typically higher at sites with both dams and invasive species than at sites

184 where dams occur without risk of species invasions.

185

186 **Classes of Cost Functions.** Nearly all restoration cost functions will belong to one of three classes (Fig. 1). The first class includes any function where the cost is constant and independent 187 188 of stressor intensity (Type I, Fig. 1). This class of functions likely describes the sociopolitical dimension of most restoration projects: there will be a set of sociopolitical challenges (engaging 189 190 experts, aligning stakeholders, regulatory hurdles, etc.) that will be incurred regardless of the severity of the stressor. The second class includes any function in which cost increases linearly 191 192 with stressor intensity. This might describe, for example, the cost of controlling an invasive plant species via manual application of herbicide (e.g., as with *Phragmites*; Farnsworth and Meyerson 193 194 1999), where the total cost of restoration increases roughly linearly with the total amount of herbicide used and the number of person-hours needed to apply it. The third and perhaps most 195 196 common class includes any function in which cost is a strictly increasing but concave-down function of stressor intensity. This class of functions describes cases where highly degraded sites 197 198 are only marginally more expensive to restore. Such cases are likely to be common because economies of scale should apply to restoring highly degraded sites. For example, economies of 199 200 scale are known to exist for groundwater remediation (Sutherland et al. 2005), PCB mitigation (Woodyard 1990), the removal of heavy metals from soils (Jelusic and Leston 2014) and the 201 management costs of nature reserves (Armsworth et al. 2011). By definition, Type III functions 202 exhibit the mathematical property of being strictly and globally subadditive (i.e., $\phi(X_1 + X_2) < 0$ 203 $\phi(X_1) + \phi(X_2)$). 204

205 Super-additive cost functions (i.e., concave-up), in which heavily degraded sites have an increased cost of remediation per unit of stressor intensity (i.e., a diseconomy of scale), are likely 206 207 to be rare because they can arise in only two ways. First, when severely degraded sites require categorically different and more expensive remediation methods than less degraded sites, the 208 restoration cost per unit of stressor intensity may be higher for the most degraded sites. For 209 210 example, moderate amounts of acid mine drainage may be mitigated using low-cost wetland treatment systems (Sheoran and Sheoran 2006), but more costly treatment methods are required 211 for the mostly heavily degraded sites. Second, when an invasive species or pathogen has a very 212 rapid rate of growth or spread, it may be more costly to control in regions where it is well 213 established due to the likelihood of reinvasion. For example, eradication of an invasive species 214 may be possible and relatively inexpensive where that species is at low density, but costly 215 216 suppression strategies may be needed for well-established invaders (Myers et al. 2000).

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Scenario I: Two Stressors, no Synergies. The simplest multi-stressor restoration scenario is a landscape with two stressors, no stressor synergies ($S_i = 0$ at all sites), and no differences in the cost functions among sites and between stressors. Each site in this landscape has an identical level of cumulative stress (i.e., $X_{i,1} + X_{i,2}$ equal for all *i* sites), but sites differ in the degree to which the intensity of one stressor is greater than the intensity of the other (i.e., degree of stressor heterogeneity; Fig. 2A). For two sites A and B with equivalent CS, site A has higher stressor heterogeneity than B if $X_{A,1} > X_{B,1}$ and $X_{A,2} < X_{B,2}$.

In this and all following scenarios, we assume that the goal is to reduce all stressors to some target intensity *T*. Thus, we simplify the notation hereafter by writing the cost function $\phi_n(X_{i,n} - T_{i,n})$ as simply $\phi_n(X_{i,n})$. In the case where restoration targets vary significantly among stressors, conclusions are by definition less general, so we focus on scenarios where the target stressor intensity is comparable.

In this simple scenario, it is always preferable to work at sites with high stressor heterogeneity. If cost follows either a Type I or Type II function, the cost of remediation depends only on the number of stressors that must be addressed. As a result, sites with a single stressor will always be less costly than sites with two stressors. For Type III functions, we can make use of the subadditivity in the cost function to show that, in this simple scenario, there is a perfect negative correlation between stressor heterogeneity and the cost of restoration. For two sites

where site A has higher stressor heterogeneity than site B (i.e. $X_{A,1} > X_{B,1}$ and $X_{A,2} < X_{B,2}$), if the cost function is subadditive (e.g., as in Type III) then

$$\phi_{A,1}(X_{A,1}) + \phi_{A,2}(X_{A,2}) < \phi_{B,1}(X_{B,1}) + \phi_{B,2}(X_{B,2})$$
[1]

Equation [1] dictates that it will always be less expensive to restore site A than site B. This result is an outcome of the mathematical property of subadditivity in Type III cost functions and is illustrated graphically in Fig. 2B. Note that for super-additive functions, which we hypothesize to be rare, the opposite conclusion arises: it will always be preferable to work at sites with low stressor heterogeneity, because high intensity stressors would be disproportionately costly to remediate.

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246 Scenario II: Two Stressors with Synergies. We again consider a landscape with two stressors, but now allow for synergies among the two stressors at a site (i.e., $S_i \neq 0$). When these two 247 stressors have negative synergies ($S_i < 0$), sites where both stressors occur will carry an 248 additional cost that is not shared by sites with only one stressor. As a result, negative synergies 249 250 among stressors will always reinforce the findings in the previous scenario, i.e., it will remain 251 preferable to work at sites with high stressor heterogeneity. When these two stressors exhibit 252 positive synergies $(S_i > 0)$, sites where both stressors occur will present an opportunity for 253 lowered costs that is not present at sites with only a single stressor. Whether this reverses the 254 conclusion in the previous scenario will depend on the magnitudes of synergies: when synergies 255 are large, they may reverse the inequality in eq. 1. In that case, it will be preferable to work at sites with two stressors rather than one because the marginal cost of addressing the second 256 257 stressor is low given restoration effort toward the first.

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Scenario III: A Multi-stressor Landscape. In realistic multi-stressor landscapes, the cost of restoring a site to improved condition will typically be a complex function of the number and intensity of stressors at that site, their individual cost functions, and synergies among these stressors. We conducted a series of simulation experiments to explore how the correlation between cost and stressor heterogeneity might depend on this complex set of factors. We simulated landscapes in which each site had identical cumulative stress and the same number of stressors, but the intensity of each stressor varied among sites. We modeled synergies between stressors as random draws from a normal distribution with mean of zero and variable standard deviation (σ). We assumed that all stressors but one followed the same cost function; the exceptional stressor was considered more costly to restore by a linear factor *z* per unit stressor intensity. Each simulation yielded an estimate of total cost to restore a site, reflecting both direct costs of remediating the set of stressors (hereafter "base cost") and costs arising from stressor synergies. For details, see Appendix S1.

As a first experiment, we manipulated σ to explore how synergy strengths affect the 272 correlation between restoration cost and stressor heterogeneity. When synergies were small 273 relative to the base cost, the total cost of restoring a site (i.e., base cost plus synergies) was 274 275 highly correlated with stressor evenness (Fig. 3A). As synergies increased in magnitude, the correlation between the total cost of restoration and stressor evenness declined, eventually 276 277 approaching zero when the standard deviation of synergies was larger than the base cost of restoring a site. In other words, stressor heterogeneity is a reliable metric of overall cost when 278 279 synergies among stressors are small, but an unreliable metric when synergies are so large that they are the primary determinants of restoration cost. 280

281 As a second experiment, we manipulated z to explore how differences in the costs of restoring stressors might affect the correlation between cost and stressor heterogeneity. When all 282 stressors were described by equivalent cost functions (z=1), the total cost of restoring a site was 283 highly correlated with stressor evenness (Fig. 3B; note this correlation was equivalent to that in 284 285 Fig. 3A when synergies were small). As z increased in magnitude, the correlation between total cost and stressor evenness declined, eventually approaching 0.1 when the most expensive 286 stressor was about 10^3 times more expensive to restore. Thus, stressor heterogeneity is a reliable 287 metric of cost when stressors are all equivalently costly to restore, but an unreliable metric when 288 289 one or more stressors are orders of magnitude more costly than others. In that case, the cost of 290 restoring a site is determined primarily by the intensity of the most expensive stressor(s).

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Heuristic translation of the model. Inspired by our analytical and simulation results, we
propose a simple rule of thumb for guiding restoration investments in multi-stressor landscapes:
among sites with equivalent levels of cumulative stress, restoration investments should be
targeted at sites with the highest stressor heterogeneity. The rationale for this heuristic is twofold. First, parsimony dictates that the fewer stressors that must be addressed to achieve a desired

297 improvement in ecosystem condition, the more cost-efficient restoration efforts will be, all else 298 being equal. High stressor heterogeneity arises when some stressors have high intensity and 299 others have low intensity, such that large reductions in cumulative stress can be achieved by 300 focusing restoration on a relatively small number of high-intensity stressors. This is true regardless of whether remediation efforts reduce a particular stressor completely or partially; in 301 302 both cases, cumulative stress can be alleviated most effectively by selecting sites where a modest number of serious stressors can be tackled, and the remaining stressors are already at low levels. 303 Our analytical and simulation results suggest that this logic of parsimony should apply to all sites 304 except those dominated by strong positive interactions among stressors, or sites dominated by 305 stressors that are disproportionately costly to remediate. 306

The second rationale for this heuristic stems from the high degree of uncertainty 307 308 surrounding stressor interactions. In multi-stressor landscapes, ecological restoration can have negative effects when the remediation of one stressor increases the severity or impact of another 309 310 (i.e., antagonistic stressor interactions; Crain et al. 2008, Darling and Côté 2008, Brown et al. 2013), but these interactions are often complex and difficult to predict. Sites that require the 311 312 fewest types of intervention have the lowest odds of unexpected antagonistic interactions. Accordingly, prioritizing sites with high stressor heterogeneity, where only a modest number of 313 314 stressors must be addressed, represents a conservative or precautionary approach because it limits the chance that unexpected outcomes will jeopardize the success of restoration efforts. 315 7 316

317 Case studies: Laurentian Great Lakes and Global Rivers

318 We propose using stressor evenness and cumulative stress as complementary indices that together provide information about the practical challenges of restoring a site to improved 319 320 condition. To demonstrate this approach, we used data from recent multi-stressor mapping analyses of the world's rivers (Vörösmarty et al. 2010) and the Laurentian Great Lakes (Allan et 321 322 al. 2013). In each case, our goal was to use stressor heterogeneity to identify sites at which the practical challenges of restoration are expected to be lowest (hereafter "restoration 323 opportunities"), and to demonstrate this approach across the entire cumulative stress spectrum, 324 325 from relatively pristine sites to those that are highly degraded. The Great Lakes dataset consists of raster data layers for 34 stressors and for CS across 326

327 the entire basin, each at a $1 \text{km} \times 1 \text{km}$ resolution. Cumulative stress represents the summation of

328 local stressor intensities weighted by an expert-derived index of the relative ecological impact of each stressor (Allan et al. 2013). The global rivers dataset consists of raster data layers for 23 329 330 stressors and for CS, each at a 0.5 degree (~ $50 \text{km} \times 50 \text{km}$) resolution. CS was again based on an additive combination of stressor intensities and impact weights (Vörösmarty et al. 2010). Our 331 process for identifying restoration opportunities from a set of individual stressor maps consists of 332 three steps (illustrated in Fig. 4). First, we combined all individual stressor maps (Fig. 4A-D) 333 into two intermediate map products: a map of cumulative stress (CS), calculated using expert-334 derived weightings as in the original papers (Fig 4E), and a map of stressor heterogeneity 335 calculated using the Gini index (Fig. 4F). The Gini index is widely used in economics as a 336 measure of inequality among elements in a set. In our stressor context, it takes values from zero 337 (all stressors have identical intensity) to one (a single high-intensity stressor amidst many zero-338 339 intensity stressors). Preliminary analyses yielded similar patterns based on using the coefficient of variation as an index of heterogeneity (Appendix S2). Second, to compare sites of similar CS, 340 we grouped sites into 100 bins representing 1% increments of CS. Third, within each CS bin, we 341 selected the 10% of pixels with the greatest stressor heterogeneity, reflecting an arbitrary 342 343 threshold identifying sites at which the practical challenges of restoration are most likely to be low (inset of Fig. 4). The set of sites identified as restoration opportunities was robust to 344 345 alternative stressor normalization methods and measures of heterogeneity (see Appendix S2). For simplicity, we refer to each map pixel as a site, though we recognize that the relevant scales 346 347 for stressor remediation vary and that multi-stressor datasets are best interpreted at broad spatial scales. 348

349 In the Great Lakes, the set of sites identified as restoration opportunities had broad geographic coverage (Fig. 4G), highlighting opportunities for cost-effective restoration across 350 351 the entire basin. Restoration opportunities exist in all five Great Lakes, but high opportunity sites 352 were often spatially clustered and more prevalent in some regions than others. For example, 353 Lakes Erie and Ontario have similar levels of cumulative stress, yet opportunities were more prevalent in Lake Ontario than in Lake Erie. Opportunities were equally prevalent in littoral (< 354 5m depth, or < 3m in L. Erie; 12.66% of sites were high opportunity) and offshore waters (> 30m 355 356 depth, or >15m in L. Erie; 11.33% of sites), but were less common in the sub-littoral zone (5-30m depth, or 3-15m in L. Erie; 3.83% of sites). At the high cumulative stress end of the 357

spectrum (0.9 - 1.0 CS), high stressor heterogeneity occurred primarily in the littoral zone, yet high heterogeneity and low cumulative stress (0 - 0.1 CS) were found exclusively offshore.

360 Several specific stressors were often the single most intensive stressor at high opportunity sites in the Great Lakes. Among all sites classified as restoration opportunities, non-native fish 361 stocking was the most dominant stressor in 31.62% of sites, followed by copper contamination 362 363 (28.10%), sea lampreys (12.42%) and PCBs (6.79%). Among sites with high stressor heterogeneity but low (0-0.1) CS, invasive mussels were the most dominant stressor in 39.22% 364 of sites, followed by susceptibility to water level alteration (28.76%), non-native fish stocking 365 (17.78%), and shipping (11.59%). Sites with high heterogeneity and also high (0.9 - 1.0) CS 366 were dominated by a different set of stressors: copper contamination (59.21%), water warming 367 (33.78%), and sea lampreys (13.03%). 368

369 The Great Lakes Restoration Initiative (GLRI) offers a unique opportunity to evaluate whether actual restoration sites would have been selected as opportunities under our approach. 370 371 We calculated stressor heterogeneity within a 5km buffer around the coordinates reported for each of the 277 projects funded between 2010 and 2012 (GLRI 2014). To our surprise, these 372 373 major restoration investments have been disproportionately targeted at locations where numerous problematic stressors give rise to high CS (Allan et al. 2013) but strikingly low heterogeneity 374 375 (Fig. 5). Indeed, >75% of GLRI sites occur within the lowest decile of stressor heterogeneity, indicating that many different restoration actions would be needed to substantially improve 376 377 ecosystem condition.

In the global rivers dataset, the set of sites identified as restoration opportunities also exhibited both broad geographic coverage and spatial clustering (Fig. 6). Opportunities exist on all continents, but exhibit spatial clustering such that there is much higher concentration of opportunities on some continents (e.g., North America) than others (e.g., South America). Sites with high stressor heterogeneity but low (0 - 0.1) CS were typically clustered in high northern latitudes. Conversely, sites with high heterogeneity and high (0.9 - 1.0) CS were globally distributed with particular concentrations in western and southern Africa, India, and China.

In the world's rivers, several specific stressors were often the single most dominant stressor in high opportunity sites. Among sites classified as restoration opportunities, non-native fishes were the most dominant stressor in 29.1% of sites, followed by fishing pressure (25.7%), mercury pollution (14.1%), and fragmentation (12.7%). Among sites with high stressor heterogeneity but low (0 - 0.1) CS, mercury was the most dominant stressor in 79.1% of sites, followed by aquaculture (11.7%) and fishing pressure (9.0%). Sites with high heterogeneity and also high (0.9 - 1.0) CS were dominated by non-native fishes (41.4% of sites), human water stress (18.5%), and river fragmentation (13.6%).

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394 Discussion

Our prioritization framework is rooted in parsimony arguments for selecting restoration sites to 395 maximize ecological return on investments in remediation. This approach leverages the 396 increasing availability of spatial data on the severity of a wide variety of stressors (Danz et al. 397 2007, Halpern et al. 2008, Vörösmarty et al. 2010, Allan et al. 2013), which is generally 398 analyzed solely from the standpoint of cumulative stress due to a lack of information on 399 400 restoration costs or interactions among stressors (Crain et al. 2008, Darling and Côté, 2008, Halpern and Fujita 2013). We find that the practical challenges of restoration will typically be 401 402 negatively correlated with the evenness of stressor intensities at a site, suggesting that a simple index of stressor heterogeneity can be quite helpful for identifying opportunities to most improve 403 404 ecosystem condition by remediating a modest number of stressors.

For most ecosystems, detailed data on restoration costs are unavailable (Bernhardt et al. 405 406 2007). Our analytical and simulation model results (Fig. 3A, B) constitute a sensitivity analysis 407 that reveals that the stressor heterogeneity index is robust to considerable uncertainty in the 408 details of the cost functions. We find that stressor heterogeneity will be strongly correlated with restoration cost except in three cases: when one or more dominant stressors are orders of 409 410 magnitude more expensive to restore (per unit of stressor intensity) than other stressors, when synergies among stressors are so large that they are the primary determinant of the cost of 411 412 restoring a site, and when sites are dominated by stressors that exhibit diseconomies of scale in 413 restoration costs. If managers are able to avoid these three exceptional cases based on expert knowledge, then further detailed cost data are unlikely to be necessary in order to use stressor 414 heterogeneity as a general metric to aid in identifying restoration opportunities. 415

We envision that the stressor heterogeneity metric will be most useful as a first-pass filter for rapidly reducing the number of candidate restoration sites, setting the stage for more formal prioritization methods. Restoration efforts that address one stressor in isolation may have little real benefit if they fail to account for the other problematic stressors at a site (Evans et al. 2011, 420 Wilson et al. 2011, Brown et al. 2013), yet limited data on restoration costs and benefits typically precludes formal return-on-investment (ROI; Auerbach et al. 2014) or structured decision 421 422 making (SDM; Tulloch et al. 2015) analyses that account for all problematic stressors in an ecosystem. By selecting sites with the highest stressor heterogeneity (e.g., our upper decile 423 criterion), managers could quickly eliminate from consideration those sites with numerous 424 425 problematic stressors. Importantly, because sites with high stressor heterogeneity have only a modest number of high-intensity stressors, they are well-suited for further prioritization via ROI 426 or SDM analyses that focus on that key subset of stressors. 427

Our framework for estimating restoration costs is equally applicable to any of the various 428 motivations for restoring a site. Some organizations prefer to target restoration efforts toward 429 high biodiversity sites, others target sites with important ecosystem services, and yet others 430 431 choose sites based on an organizational mandate to remediate a particular class of stressors (Clewell and Aronson 2006, Bullock et al. 2011, Hallett et al. 2013). For each of these priorities, 432 433 stressor heterogeneity can reveal sites at which restoration would have high benefit in return for addressing a minimal number of stressors. For example, intersecting maps of restoration 434 435 opportunities with maps of ecosystem services (Turner et al. 2007, Naidoo 2008, Egoh et al. 2009, Nelson et al. 2009, Allan et al. 2013) would highlight locations where restoration efforts 436 437 could best contribute to sustaining key services. Similarly, intersecting maps of restoration opportunities with maps of biodiversity or priority species (Auerbach et al. 2014) would 438 439 highlight locations where mitigation of only a subset of stressors could substantially augment conservation efforts. Because our metric is applicable across broad spatial scales, it could also be 440 441 used to support regional coordination of conservation investments, which can be up to ten times as cost-effective as local-scale planning (Kark et al. 2009, Mazor et al. 2013, Neeson et al. 2015). 442 443 Stressor heterogeneity is a particularly useful metric for agencies mandated to manage a particular class of stressors, because it can be used to identify sites where remediation of their 444 focal stressor alone would result in a large decrease in cumulative stress. For example, 59% of 445 the sites in the Great Lakes with high CS and high heterogeneity were impacted most strongly by 446 copper in sediments. If environmental management agencies (e.g., USEPA or Environment 447

Canada) focused their efforts on these sites, remediation of sediment metals alone would result in
a relatively large decrease in cumulative stress. This example illustrates the potential for stressor
heterogeneity to serve as a first-pass filter that drastically reduces the number of candidate

451 restoration sites: by focusing further prioritization efforts exclusively on high heterogeneity sites, managers could more feasibly perform the detailed analysis needed to predict the probability of 452 453 successful management (Bottrill et al. 2008, Joseph et al. 2009). In that context, it is particularly 454 striking that the hundreds of Great Lakes sites selected for major restoration investments under GLRI show low stressor heterogeneity along with high CS (Fig. 5). This pattern signifies that 455 remediation of one or a few stressors—as was typical in GLRI projects—would have limited 456 scope for ecosystem response due to the continuing occurrence of other high-intensity stressors. 457 While the GLRI site selection process surely incorporated many practical and societal issues that 458 are not considered here, our results suggest that accounting for stressor heterogeneity could have 459 been helpful. 460

A key assumption of our approach is that all stressors are equally remediable. In reality, 461 462 some stressors, such as those associated with climate change, cannot be remediated through local action. As a result, a site impacted primarily by climatic variables might exhibit high 463 464 heterogeneity but offer few practical avenues for remediation. Thus, common-sense screening of both stressors and sites must be involved in applying cumulative stress or stressor heterogeneity 465 466 metrics to restoration prioritization. Our approach is also constrained by the uncertainties and assumptions common to all threat mapping efforts (Halpern and Fujita 2013). However, threat 467 468 mapping methods continue to be refined, and increasingly accurate threat maps are emerging for many of the world's ecosystems. Our framework provides a means to leverage these increasingly 469 470 sophisticated spatial data sets to aid in the prioritization of restoration investments.

Our development of stressor heterogeneity as a metric of restoration feasibility has 471 472 interesting parallels with the quantitative characterization of biodiversity. It has long been recognized that biodiversity at a site has two major dimensions: species richness and species 473 474 evenness (Hayek and Buzas 1997). As a result, the diversity indices of choice integrate both richness and evenness (Magurran 2004). In contrast, multi-stressor analyses have focused purely 475 476 on generating defensible indices of cumulative stress by carefully weighting stressors (Teck et al. 2010) or using factor analyses to distill stressor associations (Danz et al. 2007). This focus on CS 477 478 alone results in discarding much of the information in multi-stressor datasets. Indeed, even a 479 simple two-stressor case illustrates how stressor heterogeneity can be functionally independent of CS (Fig. 2). When comparing large numbers of sites for restoration purposes, our model 480 481 results and case studies suggest that accounting for stressor evenness can substantially boost

482 potential ecological return on restoration investments when multi-stressor data are available.
483 Moreover, if additional considerations such as ecosystem services or biodiversity can be depicted
484 spatially, analysis of stressor heterogeneity can be integrated with these other factors in a similar
485 fashion to the example of CS offered in this paper. Ultimately, the more information that is
486 incorporated into prioritization procedures, the higher return on restoration investments is likely
487 to be for society.

High-resolution stressor mapping has become a key component of modern conservation 488 science (Tulloch et al. 2015). By more fully utilizing the information within multi-stressor 489 datasets, it may be possible to substantially reduce the cost of improving ecosystem condition 490 through restoration efforts. Application of our stressor evenness heuristic to two prominent 491 multi-stressor datasets suggests that restoration opportunities are geographically widespread, 492 493 indicating potential for selecting portfolios of projects in which diverse constituencies have a stake. By design, this range of sites represents the full spectrum of conservation efforts, from 494 495 preserving relatively pristine areas to remediating heavily-degraded ones, thereby suiting the expertise and mandates of a wide range of organizations (Game et al. 2008, Ban et al. 2010). As 496 497 multi-stressor datasets become increasingly available for the world's ecosystems, further strategic use of these data can provide an efficient means of prioritizing sites based on their 498 potential for cost-effective restoration efforts. 499

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712	Figure captions
713	
714	Figure 1: Three general classes of cost functions, which relate the cost of restoring a stressor
715	(vertical axis) to the intensity of that stressor (horizontal axis).
716	
717	Figure 2: For subadditive cost functions, sites with high stressor heterogeneity are less expensive
718	to restore. (A) Hypothetical patterns of stressor intensity in a simple landscape of two sites A and
719	B each with two stressors (s1, s2). Sites A and B have equivalent cumulative stress ($X_{A,1} + X_{A,2}$
720	= $X_{B,1} + X_{B,2}$), but site A has higher stressor heterogeneity. (B) Due to subadditivity in the cost
721	function (solid line), site A is less expensive to restore (i.e., $C_{A,1} + C_{A,2} < C_{B,1} + C_{B,2}$).
722	

- Figure 3: Correlation between the cost of restoration and stressor heterogeneity (vertical axes) as
- a function of the magnitude of the variance in interactions among stressors (A) and the
- magnitude of the variance in differences in the costs of remediating stressors (B) in simulated
- 726 multistressor landscapes.
- 727
- Figure 4: The derivation of a map of restoration opportunities from a set of individual stressor
- maps. A set of individual stressor maps (A-D show four of thirty-four maps used) are combined
- into a map of cumulative stress (E) and a map of stressor heterogeneity, calculated using the Gini
- index (F). These two maps are then combined into a single map of restoration opportunities (G)
- by selecting the sites within the top decile of stressor heterogeneity for similar levels of
- 733 cumulative stress (inset on G).
- Figure 5: Recent restoration investments in the Laurentian Great Lakes have been
- disproportionately targeted at locations with numerous problematic stressors. Histograms of the
- Gini index (A) at all 241,943 pixels in the Great Lakes, and (B) at 277 GLRI sites. Lower Gini
- scores indicate the presence of multiple high-intensity stressors.
- 738
- Figure 6: Restoration opportunities in the world's rivers. High opportunity sites are those within
- the top decile of stressor heterogeneity among sites with comparable cumulative stress.

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